

## FEDERAL COMMUNICATIONS COMMISSION

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## PUBLIC SAFETY NATIONAL COORDINATION COMMITTEE

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INTEROPERABILITY AND TECHNOLOGY  
JOINT SUBCOMMITTEES MEETING

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THURSDAY,

NOVEMBER 15, 2001

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The meeting was held at 9:00 a.m. in Salon A and B of the Brooklyn Marriott Hotel, 333 Adams Street, Brooklyn, NY, Michael Wilhelm, Chair, presiding.

SUBCOMMITTEE MEMBERS PRESENT:

MICHAEL WILHELM - CHAIR  
JOHN POWELL  
GLEN NASH  
ROBERT F. SCHLIEMAN  
TOM TOLMAN  
TED DEMPSEY

ALSO PRESENT:

JOHN OBLAK  
WAYNE LELAND  
TIM GOODALL  
DAVID BYRUM

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ALSO PRESENT: (Cont.)

CLARK PALMER  
DAVID EIERMAN  
RON MAYWORM  
CARLTON WELLS  
RICK KEMPER  
BOB FENICHEL  
DAVID PICKEREL  
PAUL MAY  
DAVE FUNK  
ALI SHAHANI  
FRED GRIFFIN

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Joint Subcommittee

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P-R-O-C-E-E-D-I-N-G-S

(9:10 a.m.)

1  
2  
3 CHAIR WILHELM: I want to welcome you to  
4 the 13th meeting of the NCC subcommittees. When we  
5 adjourned our last meeting I don't think any of us  
6 expected to be in New York City under these  
7 circumstances.

8 But I heard, from the NCC members, that it  
9 is important that we be here, that we learn first-hand  
10 of the experiences of the public safety officials who  
11 participated in the World Trade Center and Pentagon  
12 attacks.

13 I would like to express the thanks of the  
14 Chair of the NCC to Motorola and IXP Corporation. It  
15 is only through their contributions that we were able  
16 to have this room for today and tomorrow, and the fine  
17 refreshments in back.

18 So please, if you see their  
19 representatives, thank them for the seats and the  
20 chow.

21 We are ready now to start a joint meeting  
22 of the Interoperability and Technology Subcommittees,  
23 and I would turn it over to Glen Nash.

24 MR. NASH: Good morning. I have to admit  
25 I'm kind of winging it here. We've got the

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1 presentation by John Oblak here representing TIA on  
2 the -- where things are going with the wide band  
3 standard.

4 We've also got a request from Pinellas  
5 County, Florida, to give us a presentation about the  
6 Greenhouse project that they've been working on, which  
7 is a field test of a wide band data system.

8 So, John, you are going to go first? Ar,  
9 we are stalling here for -- to deal with technical  
10 issues, do a technical presentation.

11 I trust everyone had a successful trip  
12 here. At least you are here. Monday, when I started  
13 my trip, it was questionable whether or not we were  
14 going to get here.

15 CHAIR WILHELM: While we are waiting I  
16 would like to remind you that this proceeding is being  
17 transcribed. So if you have any comments, or  
18 questions, from the audience please use that  
19 microphone over on your right, and we will have a  
20 clear transcript for the Court Reporter.

21 And be sure to give your name, as well,  
22 when you come up to the microphone.

23 MR. NASH: Are you ready, John? I'm going  
24 to turn it over to John Oblak with E.F. Johnson, who  
25 is representing TIA today. They have been working on

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1 technical standards for the wide band portion of the  
2 700 MHz spectrum.

3 MR. OBLAK: Thank you very much. We, at  
4 TIA, are pleased that the NCC has requested that TIA  
5 develop the standards for wide band data for this  
6 frequency band.

7 We certainly have accepted the challenge,  
8 and want to give you a brief overview of where we are  
9 in the standards process, and what our plans are for  
10 completing this.

11 The Committee that is working on this is  
12 under the leadership of Jeff Anderson from Motorola.  
13 Jeff did most of the work in preparing these slides.  
14 However, Jeff was not able to be here today, so I will  
15 fill in for him as Chairman of TR-8.

16 My apologies, again, for not having set up  
17 completely.

18 (Pause.)

19 MR. OBLAK: Our agenda today, first of all  
20 we will go through a very brief overview of the NCC  
21 requirements, as we understand them; go through the  
22 TIA process and progress to date. We will spend just  
23 a brief moment on some of the diagrams of the  
24 technology, go over our progress on physical layer,  
25 and our selection process there, understand a little

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1 bit more of what the standards suite will be comprised  
2 of, and basically our schedules, and how we are  
3 attempting to meet the requirements that are set upon  
4 us.

5 The statement of requirements, these are  
6 requirements that the NCC has given to us as of June  
7 of 2,000. Obviously we are going to be working in all  
8 of the three band widths that are available in the 700  
9 MHz band, from 50KHz, 100KHz, and 150KHz channels.

10 The three configurations are radio to  
11 fixed network, radio to radio, and radio through a  
12 repeater to a radio. And the desired attributes that  
13 we have are basic text messaging interoperability,  
14 mobile and hand held radio support; those are  
15 mandatory, and the optionals that we are working on  
16 are ground and airborne video transmission, e-mail  
17 with file attachments, and internet connectivity with  
18 encryption.

19 The work products that we see in TIA,  
20 first of all, and these represent, somewhat, the areas  
21 of work that we are working on. The wide band system  
22 and standards definition. This will be a document  
23 that is kind of an overview document of the entire  
24 suite of standards.

25 The initial version of that, which we

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1 intend to publish as a TSB, that is a  
2 telecommunications system bulletin, has been balloted.

3 It has been approved by TIA, and has been approved,  
4 also, for publication as of October 1st. So that is  
5 in the publication stage right now.

6 Wide band physical layer specification.  
7 And, again, this is the lowest layer of the  
8 specification, it is kind of a pivotal document, as  
9 well, or pivotal set of documents.

10 The five total technologies that were  
11 initially proposed, of those we have decided to go  
12 forward with two of them. The two represent scaleable  
13 adaptive modulation, SAM, and isotropic Orthogonal  
14 transform algorithm, IOTA, and that is a EADS  
15 proposal.

16 The wide band standards suite and  
17 schedule, again, the schedule, the plan for the  
18 activity of the committee, on August we voted to  
19 accept that schedule. In other words, we were working  
20 to a very definite schedule, and that plan was  
21 developed in August and agreed to. And, certainly,  
22 TR-8 is working very hard to maintain schedule  
23 adherence.

24 CHAIR WILHELM: Glen, I'm sorry, you need  
25 to use the microphone.

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1 MR. NASH: John, you are showing there two  
2 technologies, SAM and IOTA. I would presume they are  
3 mutually exclusive?

4 MR. OBLAK: That is correct. They are  
5 mutually exclusive. That does not mean that we are  
6 going down two paths, but at the moment we do not have  
7 a firm consensus to make a choice. We are continuing  
8 with both.

9 Ultimately our aim is to converge to one  
10 technology.

11 MR. NASH: Okay, because that becomes my  
12 concern from an interoperability standards standpoint.

13 At some point we need to get down to something that  
14 one radio and one system can talk to another radio in  
15 a different system.

16 MR. OBLAK: Exactly.

17 MR. NASH: So we have to have a single  
18 technology, at least for an interoperability  
19 standpoint. It doesn't mean that in the general use  
20 there couldn't be multiple technologies, but we do  
21 need to have a single interoperability standard.

22 MR. OBLAK: That is exactly correct. We  
23 understand that. In the TIA process, sometimes, there  
24 certainly is a need in our process to have a consensus  
25 arrived at, and maintain a consensus process.

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1           The fact that we were not able to reach a  
2 clear consensus at this time doesn't mean that the  
3 standard will diverge. But at the moment we are  
4 moving forward with two technologies.

5           In some respects it does cause a little  
6 extra work in the process. However, I think as we  
7 work toward a merging of our technologies, I think it  
8 will be a consensus driving element, rather than a  
9 diverting element.

10           The standards that are proposed, and there  
11 are two slides here that list a large number of  
12 documents that we see that will be, that will make up  
13 the suite of standards.

14           And I will just briefly go over what they  
15 are. The wide band standard, wide band data system  
16 and standards definition. Again, that is the overview  
17 document, that is the one that we have currently  
18 balloted as a telecommunications system bulletin.

19           The wide band air interface overview, that  
20 is just the overriding document over the wide band air  
21 interface, and it is made up of some of these items,  
22 the wide band air interface physical layer, again,  
23 which we have two proposals that we are currently  
24 working with.

25           The wide band air interface media access

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1 control. And, again, this is one where we feel like  
2 we want to bring back convergence, and again, from  
3 this layer on, have single standard up for ballot.

4 Wide band air interface radio link  
5 adaptation layer, the wide band interface logical link  
6 control, mobility management, and the next one, packet  
7 data specifications.

8 And those five documents make up the wide  
9 band air interface standard. Again, where we see this  
10 as a pivotal interoperability group of standards.

11 In addition we have the wide band data  
12 supplemental services specification, wide band data  
13 text messaging specification, wide band data  
14 transceiver method of measurement, and transceiver  
15 performance recommendation, and lastly, conformance  
16 test.

17 So we feel that this is the suite of  
18 standards that will document and standardize the wide  
19 band data system.

20 We asked the question, what standards are  
21 required for FCC and NCC reference? What I mean by  
22 that is if you look at project 25, for example, there  
23 are some 31 documents that define project 25. And yet  
24 from the standpoint of the NCC and the FCC rules, not  
25 all 31 are referenced, or required to document the

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1 interoperability.

2 We feel the same way, that not all of the  
3 documents will be required to specify complete  
4 interoperability. We see definitely, however, that  
5 the wide band air interface specifications, and those  
6 are those five subdocuments that we talked about, as  
7 well as text messaging specification, will be the  
8 pivotal documents that will define interoperability  
9 from the standpoint of the FCC.

10 Go through just a few diagrams. And I  
11 don't propose to spend a whole lot of time on them,  
12 other than to show you the approaches we are taking.  
13 Again, based on a wireless internet approach. You see  
14 the various layers there.

15 Glen, we will go to the next one, where we  
16 actually focus in on the protocol layers. And, again,  
17 I don't propose to spend a whole lot of time reviewing  
18 these, but they are available for your inspection.

19 The next three slides show the various  
20 reference models. In this case radio to a fixed  
21 network. And, again, we see the reference model and  
22 the protocol stack.

23 The radio to repeater. Again, the  
24 reference model and the protocol stack. And so we see  
25 the three modes. And, again, how they -- what the

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1 reference models are in the protocol stack.

2 I would like to go over some of the work  
3 that we are currently working on. This is the layer  
4 2, is what we at TIA are spending our most time with  
5 right now. We have several proposals for, as I had  
6 mentioned. We had five initially. Motorola with the  
7 SAM, Nortel EADS-DSN with IOTA; Marconi/Simoco with  
8 TETRA2; Comspace with the wide band DC/MA, and  
9 interoperability wireless with VMSK/2.

10 The Comspace and Interoperability Wireless  
11 proposals were withdrawn because of their shift in  
12 focus. They weren't able to focus on the work.  
13 Currently we have two that are, actually of the three  
14 that are considered for layer 3 proposals, and that is  
15 the SAM, the IOTA, and TETRA2.

16 Stepping back down in the protocol stack,  
17 the physical layer technology. We mentioned that we  
18 had balloted and are balloting two technologies in the  
19 physical layer technology.

20 These are a compilation of some of the  
21 characteristics of the two. And we won't spend a  
22 whole lot of time with them, other than to say that  
23 they are somewhat different and distinct.

24 In general the SAM proposal has fewer  
25 number of carriers than the IOTA. IOTA is a narrower

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1 band per carrier. Different modulation schemes apply.

2 But the net effect is a fairly similar bit rate in  
3 each of the proposals.

4 So, again, they are two different  
5 technologies, two different methods. The end result,  
6 I would say, there is virtually no clear winner. And  
7 that is why there was a little bit of difficulty in  
8 arriving at a consensus.

9 However, as we say, we are going to  
10 continue on in the process, and work toward a  
11 consensus standard. Again, more of the data with  
12 respect to the technical characteristics.

13 Summary of our schedule, and this is  
14 where, as I said, in August we had developed a  
15 detailed schedule on how we were going to accomplish  
16 the standardization of wide band data within the  
17 allotted time frame.

18 And we said we had a fairly rigorous time  
19 schedule. And this is a summary of that time  
20 schedule. In the second half of 2001, which is now,  
21 we had three activities that we needed to get done.  
22 That was wide band data system and standard  
23 definition. As you see, that has been completed, that  
24 is into TIA for publication.

25 TIA ballot of physical layer

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1 specification. Again, that has been completed with  
2 the balloting of actually two physical layer  
3 documents. And technology proposals for MAC, logic  
4 layer, radio link adaptation layers. And those are  
5 all underway as well.

6 Deliverables in the first half of 2002.  
7 We see a physical layer TIA standard. Again,  
8 underway. We see wide band air interface overview, a  
9 bulletin, again underway. And wide band ACCP  
10 recommendations to the FCC. And, again, underway.

11 What needs to be started, balloting of the  
12 other documents that comprise the wide band air  
13 interface specification; technical proposals for the  
14 other layers, and technical proposals for text  
15 messaging. So those are what we will be working on in  
16 the first half of 2002.

17 Deliverables for the second half of 2002  
18 include wide band MAC/LLC, RLA layers as standards,  
19 ballot of wide band mobility management PDS layer  
20 standards, ballot of wide band data text messaging  
21 specification, and technology proposals and review of  
22 supplemental services.

23 And deliverables in the first half of  
24 2003, which we take that to mean the conclusion of the  
25 project, and delivery of standards. Wide band data

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1 transceiver methods of measurement. Incidentally,  
2 those have already begun, so we are a little ahead of  
3 our initial plan; a wide band data transceiver  
4 performance recommendations, again, a little bit ahead  
5 of that plan in those areas; wide band air interface  
6 conformance, and data supplemental services standards.

7 So we are working very hard to maintain  
8 our schedule and to keep on phase.

9 The last slide, or --

10 MR. NASH: Again, Glen Nash, and another  
11 question, perhaps more directed to you, Michael. This  
12 would take us past the theoretical end of the NCC's  
13 charter. So how do you perceive this schedule?

14 CHAIR WILHELM: The schedule, I think, is  
15 somewhat longer than the FCC had considered. And as  
16 John was talking I was thinking of why, or how this  
17 schedule might be accelerated.

18 As far as the duration of the NCC's  
19 charter is concerned, if at the time it expires we see  
20 a need for extending it, that can be done, that has  
21 already been done once. So the NCC could stay in  
22 existence for that sole standard, the wide band data  
23 standard.

24 I would hope that by the time all of the  
25 rest of the work of the NCC would be completed.

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1 MR. OBLAK: If I could address that also,  
2 please.

3 Again, we see that while the standards  
4 process does take us into the year 2003, it is our  
5 goal to have available, prior to that time, documents  
6 in some form that could be referenced, that could be  
7 adopted by the NCC.

8 So, again, we are seeing the end of our  
9 work in 2003, doesn't necessarily mean that that will  
10 be, as I mentioned, in the project 25 case, not all  
11 the documents are still completed on project 25, and  
12 yet the pivotal documents are.

13 And that is our goal here, is to have  
14 those documents that define interoperability, and that  
15 define the technology completed, and able to be  
16 referenced by the NCC by the time frame, again,  
17 February of 2003, that the charter expires.

18 MR. NASH: Now, John, that really segued  
19 into the next part of my question, or my next  
20 question. I note you are listing a lot of the  
21 documents there as being TSBs.

22 Under the charter of the NCC we can  
23 recommend that the FCC adopt ANSI standards, and a TSB  
24 is not an ANSI approved standard. So I guess, part  
25 one of the question is, at what point do we see those

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1 being able to move those forward to be ANSI standards?

2 And I guess the second part for Michael is  
3 do we see any, you know, opening for us to be  
4 recommending adoption of a TSB and recognizing, at  
5 least through the project 25 process, is that there  
6 were a number of complaints raised about the use of  
7 TSBs, as opposed to ANSI standards.

8 MR. OBLAK: I think, first of all, in  
9 terms of TIA process, we use TSBs as a means of, let's  
10 say, interim work. Where we are able to publish them  
11 with not necessarily full industry consensus, and yet  
12 a majority of -- majority approval.

13 The project 25 suite of standards, for  
14 example, consists of perhaps half of the documents  
15 being TSBs. And, in fact, some of the documents that  
16 have been referenced, as I believe the system standard  
17 definition, are TSBs in the current form.

18 We understand that the mandate of the NCC  
19 is to have the process of the standards being  
20 developed under an ANSI accredited standards body, of  
21 which TIA is, and under an ANSI process, which we are  
22 undergoing.

23 We do believe that most of these documents  
24 will be in the form of ANSI standards, ultimately. We  
25 realize that there are some of the documents that we

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1 propose to never be ANSI standards, there are some  
2 that can live as TSBs.

3 MR. LELAND: I'm Wayne Leland, I chair the  
4 private radio section within TIA. I just want to  
5 clarify a comment made by Glen. I think this came up  
6 before.

7 I don't think that the requirement by the  
8 FCC is that it be an ANSI standard, but it be an ANSI  
9 standard or developed by an ANSI accredited  
10 organization. So even if it is not, as of the  
11 termination of the NCC process, yet to an ANSI  
12 standard document, it can still be approved. That is  
13 my understanding of the wording.

14 MR. OBLAK: Perhaps, maybe, the next slide  
15 will tell you where we intend to go.

16 Again, we at TIA TR-8 committee are very  
17 sensitive to the needs of the NCC. We are  
18 appreciative that you've come to us as a standards  
19 making body. We feel that is a privilege, and also an  
20 obligation, and we take this very seriously.

21 We, by no means, want to gloss over the  
22 fact of where we are. We would like to say that there  
23 are things that we are doing that will accelerate the  
24 standards process in this arena.

25 Number one, that doesn't even show on this

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1 sheet, but I believe it to be true, is that I believe  
2 that the success of a TIA committee is in large part  
3 due to the skill and abilities of the chairman of that  
4 committee.

5 We have, in TR-8.5 a young chairman, a new  
6 chairman, but has demonstrated extremely good  
7 leadership skills and maturity, and that is Jeff  
8 Anderson of Motorola.

9 I have been very pleased with his work,  
10 and in fact very confident of the outcome, knowing his  
11 dedication to this. So that doesn't appear on these  
12 slides, primarily because Jeff wrote these slides.

13 But I believe, number one, I have great  
14 faith in our chairman. But in addition the things  
15 that we are doing to accelerate the standards, we are  
16 meeting virtually bi-weekly in telephone conference.  
17 Jeff says at least two or more meetings, but in effect  
18 we are meeting bi-weekly.

19 We've developed some early starts in wide  
20 band performance and methods of measurement. These  
21 are documents that weren't scheduled to go into  
22 production, or into work, until later next year.  
23 We've accelerated the pace there, and have started  
24 work early on those parts of the standards.

25 Text messaging prioritized over

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1 supplemental services. Again, looking at where the  
2 needs are for documents just to standardize the  
3 technology.

4 And certainly not the least of these is  
5 the reuse of existing standards, wherever possible,  
6 including the internet standards, the ITF standards,  
7 ITU recommendations, and what we can glean from  
8 project 25 standards.

9 So we are drawing on past work, past  
10 history. We are drawing on existing standards. And I  
11 believe that in the TIA process the standard is  
12 certainly moving forward at a faster pace than we are  
13 normally used to seeing.

14 And I think that is, again, because we see  
15 the urgency of the standard; we see the need to get  
16 this out in as quick a manner as we can, and yet it  
17 has to follow the TIA consensus process.

18 So with those constraints I believe that  
19 we are putting forth every effort to meet the  
20 requirements that you have for us. And I would be  
21 glad to take questions.

22 CHAIR WILHELM: John, I have one. On the  
23 narrow band side we found that the technology was  
24 available to have, for example, a TETRA radio that  
25 also could incorporate project 25 technology on the

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1 interoperability channels.

2 Do you foresee this being possible with  
3 wide band data? In other words, could a TETRA-2 box  
4 be adapted to transmit according to whatever standard  
5 you establish on the wide band data channels?

6 MR. OBLAK: I believe that the standards  
7 that we are -- I think the short answer is yes. I  
8 believe that the standards that we are working on are  
9 somewhat a technology that is an interoperability  
10 technology. In other words, a common technology.

11 To the extent that, you know, other people  
12 would like to use other technologies in the non-  
13 interoperability bands, I believe that could be  
14 available, as long as they can, again, incorporate the  
15 interoperability mode within their products.

16 I don't think it precludes the use of dual  
17 mode radios.

18 CHAIR WILHELM: Do you have any feel for  
19 the feasibility of doing that from a cost standpoint?

20 MR. OBLAK: At the moment no, I don't.  
21 I'm not as familiar with the, let's say the competing  
22 technologies to know.

23 MR. NASH: To carry on, John, with that.  
24 Just considering the two technologies that you are  
25 looking at, at the moment, could those two

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1 technologies be reasonably implemented in a single  
2 radio as two different modes which would, you know,  
3 assume -- one of them is the interoperability mode,  
4 and the other is the general use mode that somebody is  
5 intending to implement?

6 MR. OBLAK: I believe so. Now, again,  
7 I'll couch that in the fact that I don't know,  
8 exactly, the implementations on either side, on either  
9 party, on how they are implementing.

10 However, I believe that most of this could  
11 be accomplished in a common hardware platform. And,  
12 again, that is not based on any technical fact, other  
13 than just an opinion at the moment.

14 MR. NASH: Are there any other questions?

15 (No response.)

16 MR. NASH: Well, John, thank you.

17 MR. OBLAK: Thank you, very much.

18 CHAIR WILHELM: John, could we get a copy  
19 of the slides?

20 MR. NASH: The only other thing that I had  
21 was the presentation from Pinellas County on the  
22 Greenhouse, and they have asked for five or ten  
23 minutes to set up a video for us. So is it okay for  
24 us to take a five or ten minute break?

25 CHAIR WILHELM: Right. We had

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1 contemplated that presentation being made tomorrow.  
2 And it is on the agenda. However, you could make it  
3 twice if you cover the more technical aspects in this  
4 presentation, and make a more general presentation,  
5 more comprehensible to the layman tomorrow.

6 MR. GOODALL: Tim Goodall, Motorola. I  
7 think the other thought to using the time of the  
8 subcommittee today would be to allow further  
9 discussion, and maybe possibly tomorrow, about  
10 interoperability and some of the use situations  
11 experienced in Pinellas County, and some of the  
12 feedback they have received from other organizations.

13 MR. NASH: So in the few minutes here,  
14 while Tim gets things set up, if people want to refill  
15 your coffee cup, go ahead and do that.

16 (Whereupon, the above-entitled matter went  
17 off the record at 9:44 a.m. and went back  
18 on the record at 9:53 a.m.)

19 MR. NASH: All right. David Byrum with  
20 Pinellas County's sheriff is here to make a  
21 presentation to us. They made a presentation a couple  
22 of meetings ago, I believe, on the Greenhouse project  
23 that they've been working on, with Motorola, in doing  
24 some field testing of a wide band data system. And he  
25 is here today to update us on how that experimental

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1 program is going.

2 So, David, we will turn it over to you.

3 MR. BYRUM: Thank you. Good morning. We  
4 are going to do a very short presentation today, just  
5 to give you an idea of where we are in this project.

6 The Motorola Greenhouse project is the  
7 experimental technology proposed for 700 MHz. What we  
8 have is the first wide area, wide band system in the  
9 world. It is experimental, it is operating at 460  
10 KBPS of integrated voice data, and the audio full  
11 duplex.

12 It is based on an IP protocol standards  
13 end to end, it provides internet and intranet access,  
14 it uses voice over IP based on the IMBE vocoder.  
15 Video applications using the streaming video, again,  
16 over IP.

17 And quality of service to adapt the  
18 various applications to different technologies within  
19 the protocol to optimize the throughput.

20 MR. NASH: A question here. Is this using  
21 the SAM technology and the other proposals that  
22 Motorola has made to TIA for the standards?

23 MR. BYRUM: Yes.

24 MR. NASH: So this is one of the proposals  
25 in a field environment, then?

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1                   MR. BYRUM: That is correct, this is the  
2 same protocol, SAM.

3                   MR. NASH: Okay.

4                   MR. BYRUM: What we have presently in  
5 Pinellas County represents a subset of a potential  
6 system. What we are testing is basically operational,  
7 and some technical parameters. It is by no means a  
8 complete system.

9                   What it is, is that it is not an alpha or  
10 beta test, it is more of a research project being done  
11 jointly. However, it is being used by sworn officers  
12 in our agency, in the field.

13                   Briefly, our agency has been a user of  
14 mobile data for almost 25 years, actually greater than  
15 25 years. We are on our third system right now, and  
16 looking to move on to the new technologies, and this  
17 is the one that looks the most promising to us.

18                   Presently our fleet of patrol vehicles  
19 numbers about 550 units. In looking toward a new  
20 system, some of our goals, and some of our desires  
21 were to have access via internet and intranet to our  
22 DL photos, which are digitized in the state of  
23 Florida.

24                   Access to a large number of crime scene  
25 photographs, which are on line. Do crime reports, do

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1 real time crime analysis, using the computer-aided  
2 dispatch, move as many features out into the field for  
3 the officer's benefit.

4 We also would like to do more GIS at the  
5 county level, pulling in maps and properly overlays,  
6 and things like that. Fire hydrants for the fire  
7 users, things of that nature. Building plans from our  
8 building department, very helpful.

9 To kind of sum it up, what we would like  
10 is to have everything that we could do at our desktops  
11 in our offices available out into the field, at speeds  
12 that make it usable to the user.

13 We have our connection to our state and  
14 federal data bases for doing personnel enquiries,  
15 driver's license, VINs, and things like that. We  
16 would like to use AVL in mapping within our agency,  
17 something we are not using presently, it quite often  
18 adds quite a burden to traditional and conventional  
19 systems.

20 Video has its place, we have some  
21 situations where video to and from the field would not  
22 only increase officer's safety, but efficiency. And  
23 we would like it in both full duplex, mobile-to-  
24 mobile, between two vehicles, and we would like to do  
25 mobile-to-dispatcher console.

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1           And the voice component is always going to  
2 be there for public safety, where nothing else, there  
3 needs to be voice communications.

4           We are going to take a moment to queue up  
5 a very short videotape. This tape was produced to  
6 introduce the wide band technology to some federal  
7 interests, so it is kind of slanted that way. But it  
8 does show some of the operation of the equipment in  
9 Pinellas County. And tomorrow we will have this  
10 projected in the big screen.

11           (Whereupon, a videotape presentation was  
12 played.)

13           MR. BYRUM: Again, I just mention that  
14 that tape was prepared mostly for a federal audience,  
15 so it has a lot of slant that way to it. But it  
16 represents some of the video that we've captured in  
17 Pinellas County, showing various ways of using the  
18 equipment.

19           That tape will be available, will be shown  
20 again tomorrow, and we are going to try to project it  
21 on the large screen, if anybody would like to see that  
22 again.

23           MR. NASH: Dave, what kind of band width  
24 are you using for that?

25           MR. BYRUM: 150KHz wide channel in the

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1 channel pairs 64, 69.

2 Here is a quick overview of the types of  
3 vehicles that have been equipped. I have three  
4 sheriff's cruisers with the Greenhouse equipment  
5 installed. The center is the typical patrol  
6 installation using a dash-mounted touch screen color,  
7 and the keyboard docked between the two users.

8 Lower left corner we have what is called a  
9 mobile unit. We took the equipment and mounted it to  
10 a roll-around cart. That is able to go into the  
11 offices and be moved around wherever needed.

12 We have a fire engine in the district  
13 chief's vehicle, but I didn't have a photograph to  
14 show you today. Maybe tomorrow we will have one  
15 brought in here. The ambulance in the center was a  
16 very tough install, there is not a lot of room in  
17 there.

18 But one of the things that we did at the  
19 ambulance level was we put the video camera on the end  
20 of a very long cable, which would allow them to take  
21 the camera out of the vehicle, take it into an  
22 accident scene, or around the back of the vehicle,  
23 sometimes where they are working, in order to send  
24 video to doctors, or any other component that has an  
25 interest in that.

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1           The top right corner is the surveillance  
2 van typically equipped with all the video and audio  
3 recording components, and we added the Greenhouse  
4 equipment to it, located on the floor, and to the left  
5 of the chair, is the Greenhouse display and keyboard,  
6 and it appeared in the videos, previously.

7           Lower right corner represent a two monitor  
8 display, it is the dispatch position. The screen on  
9 the right is what is called a multimedia interface, it  
10 has the audio and video components. And on the left  
11 is the data component for CAD access, and AVL screens,  
12 which is also part of the Greenhouse AVL and mapping,  
13 not only to dispatchers, but also sent out to all the  
14 vehicles, have location information on all the other  
15 members of their fleets.

16           A quick overview of what the multimedia  
17 components are. There is two way video, such as a  
18 video conference, video push, meaning I can send a  
19 video component to a vehicle, I can pull video from a  
20 car. On request I can ask for that camera to send me  
21 what is within its view.

22           I can do one way video with a conversation  
23 going on in the background, and of course two way  
24 audio for just voice communications.

25           On the top box it shows one user on the

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1 system, and on the right are the five boxes which  
2 allow you to select which of the multimedia functions  
3 you wish to enable with that user. And it is  
4 configurable by user. Not everybody necessarily  
5 needs, or has access to all the features, if deemed  
6 appropriate. It is configurable.

7 The lower left shows the typical query for  
8 a DL or VIN type CAD request. And in the upper right  
9 corner, presently, is a video window that is open.  
10 That window is sizable and movable. It can rotate  
11 from corner to corner and be increased or reduced in  
12 size, or eliminated completely if the information  
13 behind it is more important at the time you can turn  
14 the video window off.

15 The system first went operational December  
16 20th of 2000. It really does extend the desktop  
17 functionality of our agency into the field. It is  
18 using an experimental license in the 700 MHz band,  
19 150KHz wide channel. It is using the scaleable  
20 adaptive modulation protocol, or SAM.

21 That is what it is. What it is not is it  
22 is not a product, and it is not something you can buy  
23 yet. It is more of a research project being done  
24 jointly. It is not alpha or beta testing any product  
25 or device. It is, again, just gathering information

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1 at this point.

2           However, it is a valid piece of hardware,  
3 and it is being used by our officers in their jobs,  
4 presently.

5           Quickly, the scaleable adaptive modulation  
6 trades off range for throughput. As you get in closer  
7 to your tower sites the modulation density is higher,  
8 maintaining faster throughputs. As you move further  
9 away, as signal levels and noise levels, signal levels  
10 decrease, or noise levels increase, the modulation  
11 density changes, but it maintains a quality of service  
12 appropriate to deliver the information.

13           Here is a quick overview of some of the  
14 numbers in the different channel widths of 50, 100,  
15 and 150KHz. And using the three different densities  
16 of 4, 16, and 64 QAM, it shows a maximum theoretical  
17 speed of 691.2 kilobits.

18           What is installed in Pinellas County right  
19 now is this tier right here, 16 QAM at 150KHz, and  
20 that is where we are doing our testing at this time.

21           Why a Greenhouse? Well, it gives us a  
22 chance to put our operational needs, the opportunity  
23 for a new spectrum, and some technology requirements  
24 to a real test. We would like to test this technology  
25 against real world standards.

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1           We also would like our officers to help us  
2 identify how this equipment will be used, so that it  
3 can be better designed in the future to meet those  
4 needs. In other words, to build the right solutions  
5 to our problems.

6           Also by using standards we are hoping for  
7 quicker deployment, leveraging on what we have already  
8 in place within our agency, and our wired LANs and  
9 infrastructure.

10           It is a joint partnership with Pinellas  
11 County and Motorola. We are both getting benefits out  
12 of it. It also gives us the opportunity to look into  
13 the future as to what the public safety communications  
14 and data may be in the very near future.

15           It allows us to experiment. We've done  
16 some things using various multiple CAD systems in the  
17 vehicle. This does support those kinds of heavy  
18 applications. The video, the audio, the large JPEG  
19 files and things move quite quickly over the system.

20           It allows us to try different scenarios.  
21 We've done a lot of tabletop exercises in the last few  
22 weeks, and this has been mentioned as having extreme  
23 potential for coordinating events from the field back  
24 into command.

25           We have a number of people who have come

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1 to look at it. What we ask is that when people come  
2 and look at this equipment they give us their opinions  
3 and input. We would like to get new and challenging  
4 ideas, and put it against the technology to see how it  
5 stands up.

6 Here is a sample of some of the people  
7 that have either come or expressed an interest in  
8 coming. A number of state and local public safety  
9 agencies showed extreme interest. It shows that there  
10 is a need for this in the U.S.

11 We have federal agencies that are  
12 interested in this technology because they are capable  
13 of operating with us in this band. A number of  
14 consultants have appeared. We have some commercial  
15 interests that have looked over our shoulder to see  
16 what we are doing.

17 One person that doesn't appear here is Dr.  
18 Hofmeister from M/A-COM. He came down just recently  
19 to take a look at the system and provided us some very  
20 interesting and valuable comments on how it might be  
21 used.

22 A quick overview, traffic stop using  
23 internet/intranet video conferencing, not only to  
24 discuss what an officer has found, but to actually  
25 share it with subject matter experts back in the

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1 office.

2 Community policing, the ability to answer  
3 the community's questions by directly accessing our  
4 informational data bases, doing on-demand reports,  
5 doing neighborhood crime reports at any time,  
6 anywhere.

7 Crime scene, the ability not only to input  
8 information and photographs, but then to draw on those  
9 photographs back out into the field, do actual  
10 comparisons, and compare archive photos with real-time  
11 video.

12 The drug sting allows an observation point  
13 to capture the video, share it with command, with  
14 field units, and when the time comes to either make  
15 the arrest, or to seek search warrants. It can be  
16 done as quickly and as fast as possible by having all  
17 this information available at one time.

18 Quick summary, this is an opportunity to  
19 evaluate the needs of the users in live situations,  
20 and also apply the unique interoperability scenarios  
21 that we are thinking about, and talking about today,  
22 to this technology.

23 We have a videotape in the works right now  
24 that shows a joint operation between police, fire, and  
25 EMS. It also suggests a federal component, and we

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1 should have that available for future presentations in  
2 mid-December.

3 And, again, we invite all of you to come  
4 down and see the system, bring your questions. The  
5 next tour is very soon, December 6th, but we can  
6 schedule more, if you have an interest, myself or Mr.  
7 Tim Goodall, who is working with me today, can be  
8 contacted and we will get you lined up to come on  
9 down.

10 And that is all I have to show you. Are  
11 there any questions?

12 MR. MAY: Hi, I'm Paul May from M/A-COM.  
13 Just one question. Have you collected any statistics  
14 on the use of the system that would indicate about how  
15 many users per 150KHz channel would be a decent  
16 loading?

17 MR. BYRUM: What we found is that the use  
18 of video does put a demand on the channel. And the  
19 question is, you know, how many simultaneous video,  
20 data, and voice conversations.

21 I think we have seen up to six, presently.  
22 We haven't really pushed it past that point.  
23 However, we don't see every officer needing full  
24 video, you know, on a regular basis.

25 So like normal public safety loading

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1 factors, that is part of what we are trying to  
2 determine at this research level, is how many  
3 channels, really, does it take to support X number of  
4 users if they have everything lit up, or if they are  
5 just doing their normal job.

6 MR. MAY: Yes, that was kind of the  
7 question I was asking. For the 550 data users that  
8 you have now, do you have an expectation that you will  
9 need six channels, or ten channels, or three channels?

10 MR. BYRUM: I'm as anxious as the next to  
11 come up with that number, because I don't know what it  
12 is, yet, either.

13 MR. MAY: Okay, thank you.

14 MR. GOODALL: Tim Goodall, Motorola. To  
15 build on the question that was previously asked, I  
16 think it is very important to understand what would  
17 people use such technology for. It is crucial to  
18 understanding the model.

19 I think video provides a lot of glitz and  
20 hype, but what does it really mean operationally, and  
21 what quality of video? Because oftentimes video is  
22 very band width intensive, whereas a lot of your  
23 intranet based applications are extending a lot of  
24 wire line functionality is significantly less band  
25 width intensive.

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1                   However, efforts need to understand so  
2 that TCIP PBS applications can work most effectively  
3 within a wireless environment.

4                   MR. BYRUM: We found, within our agency,  
5 that some of our web pages that we use in our office  
6 were very graphic intensive. And when we tried to  
7 pull those into the field we can see the load that it  
8 presents, meaning we would have to go and redesign  
9 those webpages to be more effective and efficient when  
10 deployed into a wireless environment. And that is  
11 part of learning process.

12                   MR. GOODALL: And to build on what Dave is  
13 saying, sometimes it is just that graphically  
14 intensive because you have significant amounts of band  
15 width that are there, but in fact some of the things  
16 that can be most challenging is websites that have,  
17 could be 50 or 60 little graphics. They are all very  
18 small.

19                   And, oftentimes, the way TCIP works, if  
20 you have to wait for one to be sent and acknowledged,  
21 then the other one, the effective user perception is  
22 it could be slower.

23                   And so it is important to understand  
24 behind the scenes how to ultimately benefit the  
25 operation to make it usable for those participants.

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1 MR. POWELL: Question for you. John  
2 Powell.

3 What are you seeing, performance wise,  
4 especially with moving vehicles, have you done any  
5 experiments there on how fast you can get going, and  
6 what quality throughput you get?

7 Because certainly we are looking at beyond  
8 where we are today, and moving to airborne platforms,  
9 and things like that.

10 MR. BYRUM: The video that I showed you  
11 today didn't have a lot of video from moving vehicles,  
12 but we do have some of that shot. I think it comes  
13 down to, also, where in the modulation density you  
14 would be.

15 I know in the 64 to the 16 QAM, which is  
16 the level we are working at, we've got good video up  
17 to 60 miles an hour. And, again, we have multiple  
18 windows of that running.

19 Does that answer your question?

20 MR. POWELL: Uh hum.

21 MR. NASH: David, this is Glen Nash. This  
22 experimental program, have you assigned, you've put  
23 these in cars. Is there a specific officer assigned  
24 to the car, or is that random draw with each shift?

25 MR. BYRUM: Well, I think it is true with

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1 any agency, you have those people that reach out and  
2 try to embrace the new technologies, and you have  
3 those others that, you know, don't have an interest in  
4 this new stuff.

5 We found those officers that were very  
6 interested and technology savvy, and kind of focused  
7 on them. They are the ones who really go out there  
8 and beat it up.

9 We've put it in the hands of some non-  
10 skilled people, had a longer training curve. But we  
11 found that both have benefits. Obviously anything  
12 that is installed in our fleet would have to be usable  
13 over a wide skill set.

14 And, again, a PC platform in the vehicle  
15 can be modified or adopted to different levels of  
16 complexity.

17 MR. NASH: Do you find, when it comes time  
18 to assign that car, is it the goat that nobody wants,  
19 or is it the one that they are fighting for?

20 MR. BYRUM: It is that small group of  
21 officers that look forward to taking the cars out that  
22 seem to be doing most of the legwork. And I have to  
23 go drag others in, kicking and screaming, to play.

24 MR. GOODALL: If I may build on that  
25 response as well? For the EMS side that is the same

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1 type of situation where it is assigned, some people  
2 are more users of it. But I would say in the fire  
3 side it has actually gone within a certain fire  
4 station, for both the district chief, and the engine.

5 And, therefore, it gets the users through  
6 all three shifts, and a lot of use. And that station  
7 was not picked because the skill of -- the technical  
8 skill of the users. But that is what was selected.

9 So everyone is actually using it out in  
10 the fire situation. In fact, one of the things that  
11 we have found is, when people start seeing the  
12 information that they can access, and the value that  
13 it can provide, whether it be building plans, what  
14 hydrants are where, and their state, and some of the  
15 uses of the video, that they actually become quite  
16 encouraged.

17 CHAIR WILHELM: Let me first say that that  
18 was an impressive presentation. What antenna height  
19 were you using, and what range do you get,  
20 effectively, in miles?

21 MR. BYRUM: The system in Pinellas county  
22 is a single transmit site omnidirectional antenna  
23 mounted about 200 feet. And we are showing a range of  
24 about six miles radius for that footprint.

25 MR. PALMER: Clark Palmer, Washington

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1 State Patrol. Do you have plans on testing more than  
2 one site, multiple sites?

3 MR. BYRUM: If given the opportunity we  
4 would love to do that, yes.

5 MR. PALMER: I'm interested in seeing how  
6 your hand-off occurs between multiple transmission  
7 sites.

8 MR. BYRUM: Obviously a system for our  
9 county would require multiple sites. And when we  
10 finish providing input on this particular collection  
11 of equipment we would certainly love to test it in a  
12 larger deployment.

13 MR. NASH: Glen Nash, again. It would  
14 also be interesting, you know, from the standpoint of  
15 having interfering sites, you know, co-channel sites  
16 that are at some unspecified distance, you know, that  
17 would be acting as interfering signals, as how that  
18 would impact system performance.

19 MR. BYRUM: You are right, it is a very  
20 important part of the design of the system to see how  
21 it handles that.

22 MR. GOODALL: Tim Goodall, Motorola. I  
23 think one of the things, the questions that are raised  
24 are very good questions. And, in fact, just  
25 implementing this scaleable adaptive modulation is a

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1 lot of nuances that are learned for what it is going  
2 to take to deploy.

3 That is what we feel one of the benefits  
4 is to then, also, once you have something there, live,  
5 working with users is also -- and then these other  
6 suggestions that are brought up can now be field  
7 tested, as opposed to something in a lab environment.

8 MR. NASH: Tim, I guess I will ask you.  
9 Does 700 MHz, is that looking like a good band to be  
10 doing this kind of thing in?

11 MR. GOODALL: Yes, it is. Now, I know  
12 there are a lot of issues with incumbent TV channels,  
13 and other issues that the people present are more  
14 familiar with than I.

15 But to have a chance to adopt the  
16 bandwidth that is there, we know that this allocation  
17 is present. And I think that one of the things that  
18 Dave has articulated is, there is real operational  
19 benefit, there is actually benefits, public safety  
20 agencies, you know, from police, fire, and EMS.

21 And that is what this is all about, is to  
22 provide the benefit. And so we are fortunate that in  
23 the Tampa area, that that spectrum is unencumbered, so  
24 this system is able to be deployed, and get some good  
25 meaningful feedback to see what would people do.

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1           Because everyone has a lot of ideas of  
2 what could be done. But there is a winnowing period  
3 that you find out, through trial and error, of what  
4 really provides value to public safety officials.

5           MR. NASH: And I indicate, you know, six  
6 mile radius that you are getting with the existing  
7 system, for most of the public safety systems that I'm  
8 familiar with, that is a pretty small footprint. That  
9 starts to, you know, push towards what we said we  
10 didn't want in the 700 MHz band, was cellular  
11 technology.

12           To go to a larger footprints then you are  
13 saying we are going to have to go down to the lesser  
14 modulation?

15           MR. GOODALL: Not necessarily. And one of  
16 the things, there is a couple of aspects to this. One  
17 is, this is actually a certain antenna height, and  
18 actually a very lower power. And when I talk about a  
19 six mile radius, we've actually had experiences where  
20 people have gone outside the coverage area.

21           I had an example of an ambulance going to  
22 a different hospital which was actually in a coverage  
23 area 12 miles away. But we have not done all the  
24 statistical analysis. So that is one thing, through  
25 testing this, and also looking at the power levels,

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1 and have the bounds between talk-in and talk-out, to  
2 go and address those concerns.

3 So I don't think that we are ready to say  
4 that it is a six mile radius, period. I think that  
5 becomes a function of some of the power constraints,  
6 and other technical issues that come up.

7 MR. NASH: Obviously increasing the power  
8 to base station could be done. But what about, you  
9 know, in the mobile, or maybe more importantly, do we  
10 see this ever getting into a portable environment, to  
11 where increased power is really not feasible?

12 MR. LELAND: Wayne Leland. Remember the  
13 first slide or two in here. This is not a product for  
14 sale, it is not a product that is developed, it is not  
15 even an alpha test, it is not a beta test, it is a  
16 research kind of thing.

17 And all of these questions are very, very  
18 valid, probably about a year too early. Because I  
19 think Motorola is still learning a lot of very basic  
20 answers, as well as Pinellas county, we are learning  
21 different applications, which is a very, very  
22 important part of the design criteria.

23 Because if we move beyond, you know,  
24 establishing the protocols before we know all the  
25 applications, we might miss something. So all of

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1 these things are very valid, but I think we are  
2 probably getting a little ahead of ourselves.

3 We don't have access to the spectrum, we  
4 don't have a standard done. But this is research  
5 going on, and we are just trying to get answers. So  
6 all of those things are very, very valid.

7 And knowing the industry, and TIA, and the  
8 other manufacturers, and Motorola, when it is done, we  
9 will have the right answers.

10 MR. NASH: Any other questions?

11 MR. PALMER: Clark Palmer, Washington  
12 State Patrol, again. From the county's perspective  
13 are you documenting your back end system integration  
14 as far as data bases, attaching file photos to data  
15 bases, records?

16 MR. BYRUM: Yes, we do that internally,  
17 within the office, on our intra and internet already.

18 And these devices appear just as attached terminals  
19 to our network. So all the applications and tracking  
20 that we do on our networks, this shows up right  
21 within.

22 Does that answer your question?

23 MR. PALMER: Yes. So you are not having  
24 to redesign data bases, accordingly?

25 MR. BYRUM: Other than for the graphical

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1 components, you know, that is load on a wireless  
2 deployment, no. In fact, we were able to load two or  
3 three different CAD clients, one for sheriff's office,  
4 one for fire, and I believe for EMS they also did, all  
5 in one particular car.

6 And depending on who sat in the seat they  
7 brought up their CAD application, and they were  
8 online, which is quite a powerful capability.

9 MR. NASH: That brings up another  
10 question. Again, you know, the focus of the NCC here  
11 is the discussion of the interoperability applications  
12 of this. Again, recognizing it is early in your  
13 program here.

14 But you see much interaction between the  
15 police department, the sheriff's department, the fire  
16 department, EMS, you know, in what you are doing so  
17 far do they tend to be insular in what they are doing,  
18 or are they reaching out for exchange of information  
19 between agencies?

20 MR. BYRUM: Traditionally we have not had  
21 much interaction, other than occasional voice share  
22 talk groups on drunk systems, things like that.

23 Now that this capability is available in  
24 selected units we almost have to prompt them to think  
25 in that arena, that a first unit on the scene can send

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1 video not only to their agency, but to other agencies.

2 And that is the kind of testing that we  
3 are into right now, due to the events of the last few  
4 weeks, how do we take information, first one on the  
5 scene, and share it like we never had the ability to  
6 share it before.

7 And that is what we are doing right now.  
8 That is why some of the video and demonstrations of  
9 that aren't available yet, is because we are presently  
10 asking those questions, what can other agency  
11 requirements be met.

12 MR. NASH: Because certainly one of the  
13 questions that we have struggled with is, what are the  
14 interoperability features of this new technology when  
15 we are still trying to scramble and figure out, you  
16 know, what are the day to day uses that it is going to  
17 get its most use from is, you know, how would you use  
18 it in an interoperability mode.

19 MR. BYRUM: Good questions, and I think  
20 that is why we are all here, to get those answers.

21 MR. NASH: Any other questions? David,  
22 Tim, we thank you.

23 One other thing I would like to move to,  
24 you know, kind of pick up a little old business here.

25 Over the last several meetings we've had some

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1 discussions about the encryption standard.

2 As many of you may recall, encryption, and  
3 this refers to the narrow band channels, encryption is  
4 not required in every radio. However, if you are  
5 going to use encryption on the interoperability  
6 channels, we wanted to set a standard for what that  
7 meant, what encryption you would be using.

8 At previous meetings we had decided upon,  
9 and forwarded a recommendation to the FCC that the  
10 project 25 encryption standard, which is based on DES  
11 be recommended as that interoperability encryption  
12 standard.

13 That is what has gone forward to the  
14 Commission, and I believe it has been incorporated  
15 into the rules at this point. Several people had  
16 raised the question that the DES encryption standard  
17 is "on its last legs". That DES is on its way out the  
18 door because it is -- it has been compromised in  
19 several scenarios.

20 The Feds have been working on a new  
21 encryption standard referred to as AES. That  
22 encryption, that standard has been under development  
23 now for some time, is supposed to be adopted, last I  
24 heard, will probably be some time early part of next  
25 calendar year.

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1           In the interim there was a standard known  
2 as Triple DES that had been recommended. And, again,  
3 that was going to be balloted in TIA as a standard.  
4 That is still pending. And so at the moment, from the  
5 standpoint of being able to adopt a published  
6 standard, the only published standard is the DES  
7 standard, and that is what this committee has  
8 recommended.

9           Nonetheless we do have, still on our  
10 table, is this recommendation that we consider either  
11 Triple DES, or AES as the encryption standard for the  
12 interoperability channels under the argument that if  
13 we are going to adopt a standard, we should adopt  
14 something that is relatively new.

15           And therefore, at least in theory, would  
16 have a longer lifetime than it would appear DES is  
17 going to have in the future of LAN mobile radio.

18           One of the questions that I, at least,  
19 have asked the manufacturers a couple of times, and  
20 I'm not sure that I've gotten a satisfactory answer on  
21 yet, is the one that if this committee were to  
22 recommend moving from the DES standard to an AES  
23 standard, what impact would that have on delivery of  
24 product in the 700 MHz band?

25           And, again, I will throw that open to any

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1 of the manufacturers that might be here. And, again,  
2 we are caught in this thing, that at the moment there  
3 is not an AES standard that we can recommend adopting,  
4 but should one come forward in the near future, is it  
5 reasonable for us to consider recommending to the FCC  
6 that they go through a rulemaking process to change  
7 the standard for encryption on the interoperability  
8 channels?

9 And just to kind of put some dates on it,  
10 if we were to assume that an AES standard were adopted  
11 by, say, June of next year, is that reasonable to  
12 think of, John? I refer to John Oblak. I get a nod  
13 from him. But that might be reasonable.

14 So if one were adopted by June, and we  
15 considered that, shortly after that adoption, and we  
16 went to a rulemaking process, and assuming the  
17 Commission were able to act fast on that, which is a  
18 big assumption, I think --

19 CHAIR WILHELM: Don't mention fast and  
20 Commission in the same sentence, please.

21 MR. NASH: I know, it is an oxymoron. But  
22 we would be looking, potentially, the rule would not  
23 be modified probably until a year from now, or later.

24 And that puts us the question to the manufacturers,  
25 what does that do to your ability to build and deploy

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1 product which is our bottom line requirement, of  
2 getting product on the street as soon as possible?

3 So I kind of throw that question out to  
4 any of the manufacturers that might be sitting out  
5 there, who are willing to tackle that question.

6 I don't see any of them jumping up.  
7 David?

8 MR. EIERMAN: David Eierman, Motorola.  
9 We have a very large base of DES users today,  
10 specially the federal law enforcement market. And,  
11 you know, if they decide to switch to AES we are  
12 definitely going to support those customers.

13 So, you know, obviously our plan is to  
14 eventually come up with encryption modules that go in  
15 radios that support the AES standards. So I don't  
16 know what the date is for shipping an AES.

17 I mean, until we have a standard, and when  
18 we have to go back through some development to make  
19 sure it fits in the modules, and into the radios.  
20 But, yes, I would say eventually we plan on supporting  
21 AES as a standard, whether it is an interoperability  
22 standard or not.

23 MR. NASH: Well, I guess that sort of --  
24 you know, that you would support it. The 700 MHz band  
25 is a new band to public safety. So it is not like we

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1 have an imbedded base of equipment out there that we  
2 need to support, this is something kind of new.

3 Encryption, quite frankly, for the  
4 majority of public safety is kind of a new concept.  
5 There is some limited encryption out there. But,  
6 again, encryption in general is not that widespread.

7 So I'm not sure whether or not we have an  
8 imbedded base that we need to support, or we are  
9 looking at something, effectively, as a new product  
10 out here, for the public safety market.

11 And to what extent we might need to  
12 support interoperability with equipment operating in  
13 the other bands might be open for some discussion. I  
14 guess the real question here is that there is the  
15 requirement in the rules that every 700 MHz radio be  
16 capable of supporting operations on the  
17 interoperability band.

18 And as I said in my opening comments, that  
19 there -- while there is no requirement for encryption  
20 on those interoperability channels, we have said that  
21 if you are going to do encryption then you must do it  
22 in accordance with a standard, and at this point we  
23 have defined that standard as DES.

24 And so to get back to, you know, if we  
25 were to contemplate changing that recommendation to

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1 AES that would have some impact on radios being  
2 produced to be sold into the public safety market, and  
3 we are trying to kind of get a feel for what impact  
4 would that have on those radios; does it delay  
5 deployment of radios because we haven't -- we are  
6 sitting here being, you know, wishy washy on what the  
7 standard is going to be.

8 And we don't want that to be a reason for  
9 the manufacturer to say, we can't build radios because  
10 you haven't made up your minds yet. If that is going  
11 to be the response we will make up our minds here real  
12 quick.

13 Paul?

14 MR. MAY: Paul May from M/A-COM, again. I  
15 think you pointed out the most important fact. And  
16 that is that there is no installed base at 700 MHz.  
17 The first people, or the first organization that adopt  
18 700 MHz obviously aren't going to have anybody to  
19 interoperate with, they are going to operate amongst  
20 themselves.

21 They may not actually need the  
22 interoperability channels. So they obviously could  
23 install any encryption that was available at the time.

24 I also think that, you know, once you enable or enact  
25 a standard, it is very difficult to repeal it, or to

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1 move forward from that, as people start to adjust.

2 So my suggestion would be that we look  
3 very, very hard at the AES standard, and see if we can  
4 make that work. Because I think that is the better  
5 way to go.

6 We are at the point where moving forward  
7 now, and getting to a standard by the June time frame  
8 is, I think, certainly doable within the realm of  
9 possibility. And, therefore, I would suggest that we  
10 support the AES standard, and not the DES standard.

11 MR. NASH: Paul, I wouldn't disagree with  
12 you, you know, that the first people in don't have  
13 anybody to interoperate. But that is only a true  
14 statement when they first install their system.

15 During the life of their system, as other  
16 people install their own systems, and come on line,  
17 there will be a requirement for interoperability. So  
18 the first system in needs to be able to operate in the  
19 interoperability mode.

20 Perhaps later in the lifetime of the  
21 system, but they still have a requirement to do it.  
22 And so that is why we've been trying to do this  
23 upfront.

24 MR. MAY: Yes, I'm not saying that there  
25 isn't a requirement to do it. Certainly there is a

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1 requirement to -- for the equipment to operate in the  
2 interoperability mode. I mean, that much I think  
3 everybody agrees with.

4 I guess what I was suggesting was that if  
5 the first systems were going to roll out coincident  
6 with the AES standard, you know, the manufacturer of  
7 those systems could, in fact, provide some encryption  
8 capability, being DES, or Triple DES, or whatever, and  
9 not AES because of the developmental lag time.

10 But the -- I don't believe that the first  
11 equipment rolling out versus the standardization of  
12 AES, is going to be that close, or that far apart, is  
13 maybe a better way to look at it, such that we should  
14 propagate the DES standard as the encryption of  
15 choice.

16 Because I think that the time frame is  
17 going to be pretty much the same for the equipment and  
18 the AES standard. And, therefore, as you go forward  
19 in time from then, everybody will adopt the AES  
20 standard.

21 MR. NASH: Part of the question, then,  
22 that I would have for you, is moving from the DES  
23 standard to -- and let's assume at the moment the AES  
24 standard, in a given hand held radio, is that a  
25 software update, is that an update of the firmware

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1 through an E-PROM change, or is that a hardware change  
2 in the radio?

3 And I heard the answer back there, yes.

4 MR. MAY: My opinion is it depends. It  
5 depends, frankly, when people design the product how  
6 forward thinking they are, and how much DSP processing  
7 horsepower they want to put in the radios.

8 Commercial grade DSPs are capable of doing  
9 100 MPS, and I don't see that as a significant issue.

10 But I would defer to somebody else who may have more  
11 experience in design and architecture.

12 MR. NASH: Well, what you are saying,  
13 then, is do we need to make the statement now that at  
14 the moment the standard is DES, but we contemplate  
15 making a change to AES within a year, and so therefore  
16 when designing your products take that into  
17 consideration?

18 MR. MAY: I guess I'm not sure how I would  
19 react to that as a manufacturer. I probably would  
20 design for AES anyway. So whether or not I got around  
21 to implementing DES would be a different question.

22 MR. NASH: Bob, you had a comment?

23 MR. SCHLIEMAN: Yes, a couple of them.  
24 First off -- Robert Schlieman, New York state.

25 You had made a comment, earlier, that it

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1 was already in the FCC rules, and that is not quite  
2 correct. We've sent it to the FCC, I believe, but it  
3 is not published, yet.

4 In fact, as I look at 90.548 the  
5 interoperability technical standards, I note that we  
6 are still carrying some errors that were requested to  
7 be corrected a year ago.

8 The other point I wanted to make is with  
9 respect -- well, two other points. With respect to  
10 interoperability the 800 band is an existing band that  
11 we are operating on, and 700 potentially, in the  
12 design of the equipment, almost becomes an extension  
13 of that band.

14 So it is not a true statement that DES is  
15 not already in use. And irrespective of that band,  
16 I'm sure that anybody doing gateways from one system  
17 to another would, if they were federal agencies  
18 involved, they would want end-to-end encryption.

19 So, certainly, the DES standard that  
20 exists now, or triple DES, which exists now, could be  
21 important to have in the 700 radio right at the start.

22 The third point I wanted to make is that  
23 the standard that is being balloted, which will  
24 become, when it gets completed, ANSI TIA EIA 102.AAAD,  
25 lists all three as NXs, and NXA is for DES, NXB is for

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1 Triple DEA, or the triple data encryption algorithm,  
2 more correctly. And NXC is for AES, for since NXC is  
3 incomplete at this time, or since AES is incomplete at  
4 this time, as far as being ready to be incorporated in  
5 the standard, that is merely a reference to what will  
6 be.

7           However, it is important to note that the  
8 Triple data encryption algorithm allows for backward  
9 compatibility to DES by making each of the three  
10 individual keys that it uses equal to the first key.  
11 The first key is set for the same key as DES, then you  
12 can use both algorithms interoperably.

13           There is a requirement in the NXC that was  
14 part of the issue in working the ballot process, that  
15 any radio that uses AES as a project 25 radio would be  
16 required to have a DES capable second mode of  
17 encryption incorporated in that radio, so that the DES  
18 backward compatibility would be maintained, whether it  
19 was Triple DES, or DES.

20           MR. NASH: I guess, Bob, my comment on  
21 that, you know, is that the task of this committee is  
22 to not come up with a standard for a radio, as project  
23 25 was. Our task is to define the standards for  
24 operations on the interoperability channels.

25           And so even though the project 25 standard

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1 may have three different modes of encryption, we have  
2 to select one if we are going to have interoperability  
3 in the 700 MHz band.

4 And so we get back to the question of, you  
5 know, is that one going to be DES, is it going to be  
6 Triple DES, is it going to be AES. You know, we keep  
7 arguing around the points of this, and really not  
8 coming to a firm decision.

9 Carlton?

10 MR. WELLS: Carlton Wells. We've already  
11 talked about going through this thought process of  
12 possibly considering a different encryption standard,  
13 which may cause the manufacturers to guess which one  
14 will it be, we've already adopted DES, will it be  
15 DES3, or will it be AES?

16 And we've said, too, that fortunately we  
17 are working with some virgin spectrum, this won't be  
18 occupied, or have any imbedded base in it when we come  
19 online with 700 MHz.

20 In interoperability, once we do get  
21 imbedded, and in the future Triple DES, or AES gets  
22 compromised when we evolve to the next level of  
23 encryption to get out of that compromising situation,  
24 how do we take that imbedded infrastructure, or  
25 imbedded client base and migrate it, also?

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1           What we are doing now is looking at a  
2 static standard. But what happens as it evolves to  
3 get out of the compromising situations? If we are  
4 stuck with a static standard that doesn't have  
5 backward compatibility on our future standards that  
6 come aboard, we are going to be stuck with  
7 interoperability that is, essentially, open squelch.

8           So how do we adopt a standard today that  
9 tomorrow can still preserve the integrity of the  
10 communications? Adopting AES today may set us up for  
11 five or ten years of security, but after five or ten  
12 years, if it is compromised, where are we at that  
13 point?

14           MR. NASH: I guess I get back to the point  
15 that, you know, for the purposes of defining a  
16 standard for operations on the interoperability  
17 channels, we have to make a choice today, or in the  
18 very near future. And we can't have -- yes, there are  
19 multiple choices out there.

20           But if you are going to have  
21 interoperability between agencies, we have to make a  
22 choice and define what that choice is.

23           MR. WELLS: And I agree, we have to make a  
24 choice with the standards that are available for us to  
25 look at today. But -- and this is probably more a

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1 challenge to the standards making bodies, what happens  
2 tomorrow when we have to get out of a compromising  
3 situation?

4 We are looking at a standard that is  
5 likely static. And not a standard that may be  
6 evolutionary to continue change, and we preserve  
7 interoperability as that change occurs.

8 So I don't know the answer myself. But  
9 just so that we understand, we are looking at a  
10 standard encryption scheme.

11 MR. NASH: Something to keep in mind here,  
12 you are talking about a standard setting process that  
13 has to consider migration. Here we are talking about  
14 adopting a rule, and that rule will refer to a very  
15 specific TIA EIA standard, a specific revision of it.

16 And without the FCC going through a new  
17 rulemaking process it makes no difference, you know,  
18 that TIA document could be updated ten times before  
19 the FCC adopts a rule update, you know, and at any  
20 point, when you are talking about changing the  
21 standard, you need to give consideration to what do we  
22 do about legacy systems, how do we transition from  
23 standard A to standard B?

24 I think that goes beyond what we should be  
25 considering here. We need to make the decision what

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1 is going to be the standard for operations on the  
2 interoperability channels today, so that we can move  
3 forward with the implementation of the 700 MHz band.

4 John?

5 MR. WELLS: I agree, so I think we need to  
6 look as far out in the future as we can, so when we  
7 adopt, or consider changing, that we pick something  
8 that is going to be out there when --

9 MR. NASH: Well, that is the argument for  
10 going AES rather than DES.

11 MR. WELLS: Right, look as forward as we  
12 can.

13 MR. NASH: Sure. John?

14 MR. POWELL: John Powell. I just want to  
15 comment, Carlton, that there is the old adage that if  
16 you always wait to buy the latest computer you never  
17 buy a computer.

18 We need to pick something that works, and  
19 from an interoperability standpoint, if we look around  
20 the United States today, we have infrastructures which  
21 is going in everywhere.

22 We need to be looking at the fact that the  
23 major population centers of this country are going to  
24 be able, in the very near term, to tie all the bands  
25 together. We need to be able to do end-to-end

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1 encryption.

2 The largest imbedded base is at the  
3 federal level, and I think we need to look. We have  
4 several federal representatives here in the room, at  
5 their recommendations, where are they going. Because  
6 the systems that people are bidding now, state and  
7 local, encryption is part of the system.

8 If it is a digital system, encryption is  
9 in there. And it is just the added cost for that  
10 option is so insignificant, anymore. And the  
11 liability of not having it so high, that it is going  
12 to be there.

13 And we need to look at the end-to-end  
14 issues across bands; we need to look at the largest  
15 embedded base that is out there, at the federal level,  
16 and we need to make our choice.

17 And I would invite the federal  
18 representatives that are here to comment on what their  
19 recommendation would be. They know where their  
20 agencies are going. And we ought to follow their  
21 lead.

22 MR. SCHLIEMAN: Robert Schlieman, again.  
23 John Oblak, you might want to comment on this. But I  
24 believe the intent is that there is a standard, that  
25 the standard will be constant, and the changes will be

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1 to the algorithm choice that is used with the standard  
2 when we are talking about the ANSI 102 suite of  
3 standards, as we are with the CAI.

4 When it completes the balloting process,  
5 and gets published, it will become an ANSI 102  
6 standard, ANSI 102, or ANSI TIA EIA 102.AAAD. And the  
7 choice will be the algorithm, not the standard. The  
8 standard will be defined in the algorithms.

9 As new algorithms come along will be added  
10 in the annexes for the very simple reason of not  
11 having to change the standard, only the algorithm  
12 choice.

13 MR. NASH: I guess Bob, I have a question.

14 Are you saying that we can just adopt the standard,  
15 we don't need to define whether it is DES, Triple DES,  
16 or AES, that doesn't make any difference?

17 MR. SCHLIEMAN: No. What I said was there  
18 is a standard, the choice we are really talking about  
19 is the algorithm to be used with the standard, or it  
20 is almost a standard, we haven't finished it yet.

21 MR. NASH: But I guess I get back to the  
22 question that if we are going to have  
23 interoperability, do we not need to define the  
24 algorithm --

25 MR. SCHLIEMAN: Yes.

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1 MR. NASH: -- that occurs on?

2 MR. SCHLIEMAN: That is correct.

3 MR. NASH: So if we --

4 MR. SCHLIEMAN: I'm clarifying the words  
5 being used here.

6 MR. NASH: Okay. But from the standpoint  
7 of the work of this committee, we need to choose an  
8 algorithm --

9 MR. SCHLIEMAN: And a standard.

10 MR. NASH: -- the standard with defined  
11 algorithm that says, this is encryption on the  
12 interoperability channels.

13 And so it gets us back to, you know,  
14 really the question of at the moment the  
15 recommendation of this committee is DES. There have  
16 been some that have suggested we should go to Triple  
17 DES, because it is compatible with DES.

18 There have been others that have argued,  
19 no, don't do that, that is an interim thing that  
20 really won't be implemented by anybody for any reason,  
21 and that you really ought to go to AES because that is  
22 the wave of the future.

23 And I'm trying to get an answer of where  
24 we, you know, should we move from DES to something  
25 else, and what is that something else? So that we can

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1 go forward and complete the rulemaking process here,  
2 to get it into the FCC rules, and so that the  
3 manufacturers can build us product which is our end  
4 goal here.

5 You know, we need to start deploying  
6 systems. So -- John?

7 MR. OBLAK: John Oblak. Just a brief  
8 confirmation that what Bob said is correct. The TIA  
9 standard that is being developed will be for all of  
10 the three -- each of the three algorithms that was  
11 defined.

12 Now, what TIA will not do, in all  
13 likelihood, is choose one as a recommended. These are  
14 all standards that are up to the choice of the user.  
15 And in this case I believe that the NCC being a  
16 recommendation, or making recommendations to the FCC  
17 on interoperability, will need to choose the standard,  
18 the algorithm that would apply.

19 MR. SCHLIEMAN: To answer your question,  
20 Glen, or at least to speak to it, I don't know if I  
21 can answer it. In the TR-8.3 subcommittee the info  
22 sec people, primarily the guys in the federal  
23 government who have the longstanding vested interest  
24 in encryption, which is something that those outside  
25 of the federal government are also making use of.

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1           They required that the choice of algorithm  
2 should always be backward compatible to DES, even  
3 though DES has been broken. The fact of the matter is  
4 to achieve interoperability you go to the lowest  
5 common denominator.

6           And so the decision was made that DES  
7 would be the lowest common denominator. And for that  
8 reason Triple DES, or Triple DEA encryption algorithm  
9 can be made to operate like DES, simply by making all  
10 three keys the same.

11           And if a radio will implement AES when it  
12 is completed, that radio in complying with the  
13 standard, the AAD standard, would have to have a  
14 second mode of algorithm that would allow it to be DES  
15 compatible. Either Triple DES, or DES.

16           MR. NASH: Okay. Let's back up. My  
17 understanding is that AES is not backward compatible  
18 with DES. You can build a radio that has both AES and  
19 DES in it, that is just a multi-mode radio.

20           So, again, I'm trying to separate here the  
21 building of a radio, which the radio may have  
22 AES/DES/Triple DES, XYZ, 45W, whatever in it, as  
23 capable modes of operation. That is a manufacturer  
24 decision on how they build their radios.

25           We are talking, here, about a standard for

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1 operation on the interoperability channels. And we  
2 need to define that mode of operation. Go ahead.

3 MR. KEMPER: This is Rick Kemper, CTIA.  
4 In the industry, as we went forward and implemented  
5 encryption, and authentication in our systems, a lot  
6 of this would be -- perhaps I'm just trying to say  
7 that you need to be aware that this discussion of  
8 encryption and how to do it is all very good.

9 But another thing you need to be aware of,  
10 and a huge task that we face, is key distribution, and  
11 key sharing. And we found that the standards did not  
12 cover this in a lot of detail, and there is a lot of  
13 operational considerations that have to be made.

14 So what I hear you saying is that you want  
15 DES, or perhaps some other algorithms in these radios  
16 so that your systems will be interoperable. You need  
17 to realize that you need to be sharing keys, also.

18 I believe DES is a private key symmetrical  
19 system. Those will also need to be interoperable, you  
20 will need to create systems so that you can share  
21 those. Otherwise the whole discussion is moot, if you  
22 are not willing, at some level, to make sure that  
23 those keys can be shared in between systems.

24 I mean, the capability will be there, but  
25 you are going to have to do a heck of a lot of work to

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1 take care of the key, and key sharing, and trust  
2 issues on the operational side of the issue, and not  
3 just the technical, let's make sure what the radios  
4 can support.

5 MR. NASH: We are aware of that. Paul,  
6 you had something?

7 MR. MAY: There were a couple of issues  
8 raised in terms of backwards compatibility. And  
9 obviously that brings in the question of where do you  
10 draw the line. For example, the 800 MHz.

11 In 800 MHz there are a number of different  
12 implementations of DES, depending on who the  
13 manufacturer was, and the time in which it was built.

14 And so, you know, if we say we want to go back all  
15 the way to DES XL with CSDS, or something like that,  
16 clearly that is probably beyond the bounds of what we  
17 would consider.

18 But, obviously, you have to draw an  
19 arbitrary line in the sand to say, okay, we are going  
20 to be backwards compatible to this level. And, again,  
21 I think that is why my suggestion is that just moving  
22 forward, because this is virgin spectrum, it is  
23 probably the best solution long term.

24 MR. NASH: Again, I guess I would argue,  
25 you know, no disagreement that a particular radio, and

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1 particularly if it is 700 to 800 MHz, that that radio  
2 may need to be capable of DES in order to be backward  
3 compatible with some existing 800 system that is  
4 operating on.

5 And part of the question here, there is no  
6 existing legacy system, at 700 MHz, on the  
7 interoperability channels, that we need to protect its  
8 operation on in making this decision.

9 So at least in my mind I'm trying to  
10 separate what a radio might need to be able to do  
11 versus the decision we need to make here for  
12 operations in this new 700 MHz band.

13 MR. MAY: The one other point that I want  
14 to make, too, was that the encryption standard that we  
15 choose is the standard that has to be used in the  
16 interoperability frequencies, or channels, when you  
17 are encrypted.

18 There is no actual requirement that the  
19 manufacturers include an encryption capability in the  
20 radio, per se, right? It is just that you have this  
21 type of encryption if you are going to use it. Is  
22 that correct?

23 MR. NASH: At the moment there is no  
24 requirement for encrypting the interoperability  
25 channels, at all. However, what we have said is if

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1 you use encryption on the interoperability channels,  
2 then you will do it in this standardized mode that we  
3 are trying to define.

4 MR. MAY: Okay, thank you.

5 MR. NASH: John?

6 MR. POWELL: Two comments. First of all,  
7 it is a standard, and my understanding is that that is  
8 the way it is. The standard itself incorporates the  
9 requirement for backward compatibility if we select  
10 AES. The standard itself mandates that backward  
11 compatibility.

12 Then it is going to be required if they  
13 implement according to the standard. And that is the  
14 way --

15 MR. NASH: John, I guess we get back to a  
16 good point that Bob brought up. Is I think we are  
17 talking about two different standards, here. There is  
18 the standards document, 102 series, that has been  
19 written, that is one thing.

20 What we are talking about here is what is  
21 the standard mode of operation that we are going to  
22 require in the interoperability channels.

23 MR. POWELL: I would suggest that probably  
24 with regard to requirements for backward  
25 compatibility, the interoperability subcommittee

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1 should take that up. And my personal feeling is that  
2 if we have to be, because of gateways, we have to be  
3 backward compatibility to the lowest common  
4 denominator, because we will have to talk to an  
5 imbedded base.

6 Even though one doesn't exist at 700, it  
7 certainly exists in other bands. And --

8 MR. NASH: Okay. So you are suggesting we  
9 throw this back to the interoperability committee. If  
10 we do that what I'm going -- you know, take Chairman's  
11 prerogative here, is I want the interoperability  
12 committee to define a single mode of operation on the  
13 interoperability channels of the 700 MHz band.

14 This committee needs to know one mode that  
15 will be defined as the interoperability mode for  
16 operation on the 700 MHz interoperability channels.

17 MR. POWELL: We can discuss that today,  
18 and hope we come up with a recommendation.

19 MR. NASH: Any other discussion?

20 (No response.)

21 MR. NASH: Is there any other business for  
22 the technology subcommittee?

23 (No response.)

24 MR. NASH: With that I guess we will pass  
25 it to you, John.

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1 MR. POWELL: And what I'm going to suggest  
2 that we do, so I can get some documents out, is that  
3 we take a lunch break right now, if that is okay with  
4 you, Michael.

5 Is the other subcommittee scheduled at  
6 three?

7 CHAIR WILHELM: Arbitrarily.

8 MR. POWELL: Arbitrarily, right. What  
9 about if we come back at 12:30, does that work for  
10 people?

11 So we will adjourn this joint meeting,  
12 then, until 12:30 and we will pick up with the  
13 interoperability subcommittee then.

14 (Whereupon, at 11:10 a.m. the above-  
15 entitled matter was recessed for lunch.)

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